

## Message Text

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TO AMEMBASSY SAN JOSE

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FOL REPEAT OF STATE 139804 TO ALGIERS AMMAN ANKARA  
ASUNCION ATHENS BANGKOK BELGRADE BERN BRASILIA BUENOS AIRES  
BOGOTA BONN BEIRUT BRIDGETOWN BUCHAREST BUDAPEST BRUSSELS  
CAIRO CARACAS COLOMBO CURACAO COPENHAGEN THE HAGUE HONG KONG  
ISLAMABAD JAKARTA KABUL KATHMANDU KINGSTON LA PAZ LIMA LONDON  
MEXICO MADRID MONTEVIDEO MANILA NASSAU NEW DELHI OTTAWA PANAMA  
PARIS PRAGUE QUITO RABAT RANGOON ROME SEOUL SANTIAGO SINGAPORE  
SOFIA STOCKHOLM TEHRAN TEL AVIV TRIPOLI TUNIS VIENTIANE VIENNA  
KUALA LUMPUR INFO GENEVA JUN 14

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E.O. 11652: N/A

TAGS:SNAR

SUBJECT:FISCAL YEAR 1977 NARCOTICS CONTROL ACTION PLANS

### I. INTRODUCTION:

THIS MESSAGE PROVIDES GUIDANCE ON PREPARATION AND SUB-  
MISSION OF THE FY 1977 NARCOTICS CONTROL ACTION PLANS AND  
WHERE APPROPRIATE, THE MISSION'S RELATED RECOMMENDATION  
FOR ALLOCATION OF INTERNATIONAL NARCOTICS CONTROL ASSISTANCE  
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(CCINC) FUNDS. MISSION RESPONSES TO THIS MESSAGE WILL EN-  
ABLE S/NM BEGIN PREPARATIONS FOR FY 77 BUDGETARY CYCLE AND  
WILL PROVIDE FIRM FINANCIAL PLANNING DATA FOR FY 1976.  
THE GUIDELINES SET FORTH BELOW ARE APPLICABLE TO ALL POSTS

WHICH RECEIVE OR PROPOSE TO RECEIVE CCINC FUNDS UNDER SECTION 482 OF THE FOREIGN ASSISTANCE ACT. NON-ASSISTANCE COUNTRIES ARE REQUESTED TO RESPOND TO SECTIONS III, IV, V, VI-A & B, AND VIII. FOR MISSIONS WHICH RECEIVED CCINC FUNDS IN FY 1975, A SPECIAL ANNEV WILL BE PROVIDED TO FACILITATE PREPARATION OF THE SEMI-ANNUAL REPORT TO CONGRESS. ALL ANNEXES TO THIS MESSAGE ARE BEING FORWARDED TO POST NARCOTICS COORDINATORS. THE NCAP SUBMISSION AND ALL APPROPRIATE ANNEXES (TYPED IN AIRGRAM FORMAT) ARE DUE IN DEPARTMENT NO LATER THAN JULY 30, 1975. POSTS ARE REMINDED THAT ANNEX TO STATE A-2665 OF APRIL 17, 1975 SHOULD

BE INCLUDED IN MISSION NCAP SUBMISSION. THE REGIONAL BUREAUS SHOULD RECEIVE ACTION COPY WITH S/NM AS INFO ADDRESSEE.

## II. PROGRAM OBJECTIVES:

THE PRIMARY OBJECTIVE OF THE INTERNATIONAL NARCOTICS CONTROL PROGRAM IS TO PREVENT THE ILLEGAL FLOW OF DANGEROUS DRUGS INTO THE U.S. THROUGH THE DEVELOPMENT OF LOCAL GOVERNMENTAL INSTITUTIONS COMMITTED TO AND CAPABLE OF MAINTAINING EFFECTIVE CONTROLS OVER PRODUCTION, PROCESSING AND TRAFFICKING OF DRUGS. WHILE WORKING TOWARD THE ACCOMPLISHMENT OF THIS PRINCIPAL OBJECTIVE, THE MORE IMMEDIATE OBJECTIVE OF THE PROGRAM WILL CONTINUE TO BE THE INTERDICTION AND DESTRUCTION OF ILLICIT TRAFFIC AND PRODUCTION OF DRUGS DESTINED FOR THE UNITED STATES WITH PRIORITY GIVEN TO OPIUM AND ITS DERIVATIVES. THE STRATEGY FOR THE ACCOMPLISHMENT OF THE IMMEDIATE, SHORT-TERM OBJECTIVE SHOULD BE CAREFULLY CONSIDERED BY EACH MISSION TO ASSURE THAT IT IS STRUCTURED TO THE FULLEST EXTENT POSSIBLE SO AS TO BUILD A FOUNDATION FOR AND CONTRIBUTE TO THE ACHIEVEMENT OF THE LONGER-TERM OBJECTIVE.

## III. STATEMENT OF THE PROBLEM:

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ALL POSTS ARE REQUESTED TO PROVIDE AN ANALYSIS OF THE SPECIFIC DRUG PROBLEM(S) OF THE COOPERATING COUNTRY AND HOW THE PROBLEM RELATES, EITHER DIRECTLY OR INDIRECTLY, TO U.S. OBJECTIVES STATEF ABOVE. SPECIFICALLY, EACH POST SHOULD DETERMINE IF THE NATURE OF THE PROBLEM INCLUDES:

A. TRAFFICKING/PROCESSING -- IF THE COUNTRY IS NOW A PART OF THE INTERNATIONAL TRAFFICKING NETWORK, WHAT TYPES OF DRUGS ARE BEING TRAFFICKED, WHAT IS THE NATURE OF THE TRAFFICKING NET, AND IS THERE A CLEAR PATTERN IN TERMS OF DESTINATION;

B. PRODUCTION -- IDENTIFY AND QUANTIFY SUBSTANCES BEING

PRODUCE, THE AREA IN WHICH THE PRODUCTION TAKES PLACE, THE EXTENT OF GOVERNMENT CONTROL IN THAT AREA, THE PLANTING AND HARVESTING SEASON, AND PROVIDE A DESCRIPTIVE STATEMENT ON THE GROWERS, E.G., HOW MANY, AND THE RELATIVE INCOME DERIVED FROM NARCOTICS PRODUCTION IN VIEW OF THE TOTAL INCOME OF THE GROWERS AND OF THE AREA;

C. LOCAL DRUG ABUSE -- IF IT EXISTS, WHAT IS THE NATURE AND EXTENT OF THAT ABUSE AND WHAT IS THE ATTITUDE OF THE GOVERNMENT AND PUBLIC LEADERSHIP TO THIS PROBLEM?

IV. CONSTRAINTS WHICH OPERATE AGAINST THE ACHIEVEMENT OF PROGRAM OBJECTIVES:

EACH POST IS REQUESTED TO COMMENT UPON THE CONSTRAINTS WHICH MUST BE TAKEN INTO CONSIDERATION IN THE DEVELOPMENT OF EFFECTIVE NARCOTICS CONTROL PROGRAMS IN THE COOPERATING COUNTRY. SPECIFICALLY, ARE THERE DOMESTIC OR INTERNATIONAL POLITICAL CONSIDERATIONS WHICH EITHER REDUCE THE COOPERATING COUNTRY'S ABILITY TO TAKE MORE EFFECTIVE ACTION OR REDUCE THE EFFECTIVENESS OF BILATERAL OR MULTILATERAL APPROACHES BEING MADE TO ENCOURAGE THE COUNTRY TO ENHANCE ITS CONTROL PROGRAMS? SIMILARLY, THE SUBMISSION SHOULD COMMENT UPON ANY LEGAL, ECONOMIC, CULTURAL OR INSTITUTIONAL CONSTRAINTS WHICH MUST BE CONSIDERED IN SETTING FORTH REALISTIC, IMMEDIATE AND LONGER TERM GOALS FOR ATTAINMENT OF U.S. OBJECTIVES.

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V. STATEMENT OF THE GOALS:

GIVEN ABOVE CONSTRAINTS, NCAP SUBMISSION SHOULD FORMULATE CLEARLY DEFINED AND REALISTIC GOALS EXPRESSED IN TERMS OF THEIR RELATIVE PRIORITY AND THE TIME FRAME IN WHICH THESE GOALS CAN BE ACHIEVED. ALMOST ALL PREVIOUS NCAPS CORRECTLY FORMULATED THE GOALS AS SPECIFIC TARGETS WHICH, TAKEN TOGETHER, CONTRIBUTED TO OVERALL OBJECTIVES OF THE INTERNATIONAL NARCOTICS CONTROL PROGRAM. NOT ALL NCAP SUBMISSIONS, HOWEVER, CLEARLY DEFINED SPECIFIC AND REALISTIC GOALS OR DEVELOPED MEANINGFUL TIME-PHASED BENCHMARKS FOR GOAL ACHIEVEMENT. FOR EXAMPLE THE TOTAL ELIMINATION OF OPIUM OR COCA PRODUCTION MIGHT BE A REALISTIC GOAL IN A GIVEN COUNTRY, BUT IN OTHERS IT WOULD APPEAR THAT A MORE REALISTIC TARGET WOULD BE THE REDUCTION OF OR MORE EFFECTIVE CONTROL OVER PRODUCTION WITHIN A CLEARLY ACHIEVABLE TIME FRAME. THIS DEGREE OF SPECIFICITY IS NECESSARY TO EVALUATE THE EXTENT TO WHICH GOALS ARE BEING ACHIEVED AND TO ESTABLISH A BASIS FOR FORWARD PLANNING.

BY FAR, THE SINGLE MOST IMPORTANT FACTOR CONTRIBUTING TO AN

EFFECTIVE INTERNATIONAL CONTROL PROGRAM IS THE EXTENT OF POLITICAL COMMITMENT OF THE LEADERSHIP OF COOPERATING COUNTRIES, BACKED UP BY A COMMITMENT OF THEIR OWN RESOURCES. GIVEN THE UNIQUE CIRCUMSTANCES OF EACH COUNTRY, OTHER GOALS MIGHT INCLUDE, BUT NOT BELIMITED TO:

- A) ENHANCEMENT OF LOCAL ENFORCEMENT CAPABILITIES;
- B) INCREASED COOPERATION IN PROSECUTION/EXTRADITION/EXPULSION OF MAJOR TRAFFICKERS;
- C) THE ENACTMENT OF NARCOTICS CONTROL LEGISLATION;
- D) INCREASED AWARENESS AND SENSITIVITY OF THE HOST COUNTRY OF THE PROBLEMS OF

DRUG ABUSE; E) BECOMING SIGNATORS TO THE SINGLE, AMENDING AND PSYCHOTROPIC CONVENTIONS AND; F) FINANCIAL CONTRIBUTIONS TO THE UNITED NATIONS FUND FOR DRUG ABUSE CONTROL; G) GREATER RECOGNITION BY LOCAL AUTHORITIES OF THE EXTENT AND NATURE OF THE INTERNATIONAL NARCOTICS PROBLEM.

VI. PROGRAMS IN SUPPORT OF GOALS:  
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THE NCAP SUBMISSION SHOULD CLEARLY IDENTIFY THE SPECIFIC ACTIONS AND ACTIVITIES THE MISSION PROPOSES TO UNDERTAKE IN SUPPORT OF THE GOALS ENUNCIATED ABOVE. THESE ACTIONS AND ACTIVITIES COULD INCLUDE:

A. DIPLOMATIC INITIATIVES -- WE BELIEVE THAT OVER THE PAST FEW YEARS THE INCREASED PERCEPTION OF THE UNIVERSALITY OF THE PROBLEM SHOULD PERMIT U.S. DIPLOMATIC INITIATIVES TO BE LESS DEFENSIVE AND SHOULD POSITIVELY ENCOURAGE A COOPERATIVE PROGRAM WHICH IS BASED ON THE SELF INTERESTS OF THE HOST COUNTRIES AND, IN MANY CASES, THEIR LEGAL OBLIGATIONS UNDER THE SINGLE CONVENTION TO CARRY OUT EFFECTIVE NARCOTICS CONTROL PROGRAMS AS RESPONSIBLE MEMBERS OF THE INTERNATIONAL COMMUNITY. IN THIS REGARD, THE U.S. SHOULD ADVANCE THE POSITION AS RECOGNIZED BY THE U.N. COMMISSION ON NARCOTIC DRUGS THAT PROBLEMS OF DRUG ABUSE ARE UNIVERSAL, AFFECTING THE COOPERATING COUNTRY AS WELL AS THE U.S.

NCAP SUBMISSION THEREFORE SHOULD COMMENT UPON PROPOSED DIPLOMATIC INITIATIVES THAT COULD ENCOURAGE THE COOPERATING COUNTRY TO PLAY A MORE DYNAMIC ROLE IN NATIONAL OR INTERNATIONAL NARCOTICS CONTROL PROGRAMS. IF U.S. BILATERAL DIPLOMATIC INITIATIVES ARE NOT CONSIDERED FEASIBLE, THE NCAP SHOULD COMMENT UPON ALTERNATIVE BILATERAL OR MULTILATERAL APPROACHES WHICH COULD BE MADE.

B. INFORMATION AND EDUCATION PROGRAMS - ANOTHER MEANS TO INVOLVE HOST COUNTRY PERSONNEL IN COOPERATIVE EFFORTS IS TO INCREASE THEIR AWARENESS AND KNOWLEDGE OF THE INTERNATIONAL NARCOTICS PROBLEM. THE NCAP SUBMISSION SHOULD

DESCRIBE ANY INFORMATION OR EDUCATION PROGRAMS THE POST PLANS TO CARRY OUT IN SUPPORT OF OUR INTERNATIONAL NARCOTICS CONTROL OBJECTIVES WHICH ARE NOT SUPPORTED WITH CCINC FUNDS.

C. ASSISTANCE PROGRAMS:

1) ENFORCEMENT -- SECOND IN IMPORTANCE ONLY TO A POLITICAL UNCLASSIFIED

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COMMITMENT ON THE PART OF THE HOST COUNTRY IS ITS ENHANCE-

MENT OF ENFORCEMENT AND INFORMATION EXCHANGE CAPABILITIES, WHICH MAY REQUIRE BILATERAL OR MULTILATERAL COOPERATIVE EFFORTS. IN THIS CONTEXT, THE PROGRAM OBJECTIVES AND RELATED ACTIVITIES SHOULD BE STRUCTURED TO ENHANCE AND SUSTAIN CAPABILITIES OF FOREIGN NARCOTICS ENFORCEMENT AGENCIES BY PROVISION, WHERE APPROPRIATE, OF EQUIPMENT, TRAINING PROGRAMS, BUDGETARY SUPPORT, OR ANY OTHER FORM OF TECHNICAL AND ADVISORY ASSISTANCE

A) ENFORCEMENT EQUIPMENT -- WE RECOGNIZE THAT IN MOST PRODUCING AND TRAFFICKING COUNTRIES, SPECIALIZED NARCOTICS UNITS HAVE BEEN IN EXISTENCE FOR A RELATIVELY BRIEF PERIOD AND MANY STILL LACK BASIC ENFORCEMENT TOOLS THAT ARE REQUIRED TO DEAL WITH SOPHISTICATED AND HIGHLY FINANCED TRAFFICKING ORGANIZATIONS. THEREFORE, WE ARE PREPARED TO FINANCE WHATEVER REQUIRED AND NECESSARY EQUIPMENT WHICH IS NEITHER AVAILABLE NOR IMMEDIATELY AFFORDABLE IN THE COOPERATING COUNTRIES. RECOMMENDATIONS FOR EQUIPMENT, HOWEVER, MUST BE JUSTIFIED IN TERMS OF REAL NEED, BE SPECIFICALLY LINKED TO LOCAL ENFORCEMENT MANPOWER ENGAGED IN NARCOTICS CONTROL ACTIVITIES, AND IDENTIFY WHERE THE EQUIPMENT RESOURCES WILL BE DEPLOYED E.G., PROVINCIAL NARCOTICS UNITS, BORDER PATROLS, ETR. HOW THE U.S. PROVISION OF EQUIPMENT WILL CONTRIBUTE TO ENHANCED LOCAL ENFORCEMENT CAPABILITIES AND THE ACHIEVEMENT OF OUR NARCOTICS OBJECTIVES SHOULD BE CLEARLY DESCRIBED. IF THE COOPERATING COUNTRY DOES NOT HAVE SPECIAL NARCOTICS UNITS WITHIN ITS ENFORCEMENT AGENCIES, NCAP SHOULD EXPLAIN WHAT MEANS ARE BEING USED TO ASSURE THAT SUCH EQUIPMENT WILL BE USED ESSENTIALLY FOR NARCOTICS ENFORCEMENT. IN ADDITION TO THE MORE CONVENTIONAL ENFORCEMENT EQUIPMENT, WE ARE PREPARED TO REVIEW MISSION REQUESTS FOR SUPPORT IN THE AREA OF DRUG SCIENCE AND TECHNOLOGY FOR SUCH THINGS AS ASSISTANCE IN DEVELOPING A NARCOTICS DRUG IDENTIFICATION LABORATORY.

B) ENFORCEMENT TRAINING -- STATE A-2665 AND STATE 115992 PROVIDE MISSIONS THE GUIDELINES ON THE DEVELOPMENT OF ENFORCEMENT TRAINING PROGRAMS. (THESE MESSAGES ARE BEING

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REPEATED TO NCAP POSTS NOT ON ORIGINAL DISTRIBUTION).  
ALL TRAINING REQUESTS SHOULD BE AN INTEGRAL PART OF THE  
OVERALL NCAP SUBMISSION AND BE SPECIFICALLY RELATED TO  
PROGRAM ACHIEVEMENT AND WHERE APPROPRIATE, PROJECT GOALS.

2. CROP REPLACEMENT -- EXPERIENCE HAS DEMONSTRATED THAT  
ENHANCED ENFORCEMENT CAPABILITIES CANNOT BY THEMSELVES  
SOLVE THE INTERNATIONAL DRUG TRAFFICKING PROBLEM. FOR  
EXAMPLE, GIVEN THE SIZE OF WORLDWIDE ILLICIT OPIUM PRO-  
DUCTION -- APPROXIMATELY 1,200 TONS -- ONLY A SMALL PER-

CENTAGE NEEDS TO FLOW INTO THIS COUNTRY TO MEET U.S.  
ADDICT DEMAND. ULTIMATELY, THEREFORE, THE ONLY FULLY  
EFFECTIVE SOLUTION WOULD BE THE REDUCTION AND EVENTUAL  
ELIMINATION OF ALL ILLICIT CULTIVATION AT ITS SOURCE.  
HOWEVER, WE RECOGNIZE THAT THIS MAY BE ACCOMPLISHED  
IN MANY CASES ONLY BY PROVIDING FOR ALTERNATIVE INCOME  
OPPORTUNITIES TO POPPY AND COCA GROWERS, ACCOMPANIED  
BY EFFECTIVE ENFORCEMENT. WHILE CROP REPLACEMENT  
PROJECTS INVOLVE AN ELEMENT OF RELATIVELY HIGH RISK, IN  
THE FINAL ANALYSIS THEY MAY CONSTITUTE THE ONLY FEASIBLE  
METHOD OF MOVING TO STRONG CONTROLS OVER, OR THE ELIMINA-  
TION OF PRODUCTION WHICH IS ACCEPTABLE OR INDEED FEASIBLE  
IN THE RECIPIENT COUNTRY.

WE RECOGNIZE THAT CROP REPLACEMENT IMPLIES OVERALL  
ECONOMIC DEVELOPMENT AND THE PROVISION OF FINANCIAL AND  
ORGANIZATIONAL RESOURCES FAR BEYOND SCOPE AND PURVIEW OF  
THE INTERNATIONAL NARCOTICS CONTROL PROGRAM. HOWEVER,  
AN INVESTMENT OF NARCOTICS ASSISTANCE FUNDS COULD SERVE  
TO DEMONSTRATE IN A WELL DEFINED AND LIMITED GEOGRAPHIC  
AREA THAT SUCCESSFUL MEANS OF ALTERNATIVE INCOME CAN BE  
DEVELOPED AND, CONCOMITANTLY, MORE EFFECTIVE CONTROLS ON  
ILLICIT PRODUCTION CAN BE ACHIEVED. AS THESE OBJECTIVES  
ARE REALIZED IN A PILOT PROJECT SETTING, IT MAY BE  
POSSIBLE TO PERSUADE THE HOST GOVERNMENT TO INCLUDE RURAL  
DEVELOPMENT IN POPPY GROWING AREAS AS PART OF ITS OVERALL  
DEVELOPMENT ASSISTANCE APPLICATION TO INTERNATIONAL  
FINANCIAL INSTITUTIONS AND OTHER BILATERAL DONORS FOR THE  
LONG-TERM DEVELOPMENT RESOURCES, INCLUDING EFFECTIVE  
CONTROL MEASURES, NEEDED TO REPRODUCE THE MODEL THROUGH-  
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OUT THE REGION IN QUESTION.

WHILE WE ENCOURAGE RECOMMENDATIONS FOR PILOT CROP REPLACE-  
MENT PROGRAMS, IT SHOULD BE EMPHASIZED THAT THE MOST  
IMPORTANT FACTOR IN JUSTIFYING NARCOTICS FUNDS FOR THIS

TYPE OF ACTIVITY IS THE DEGREE TO WHICH POSTS WILL BE ABLE TO NEGOTIATE INCREASING COMMITMENTS TO CONTROL PROGRAMS AS QUID PRO QUO TO OUR INVESTMENTS IN DEVELOPMENT-TYPE PROJECTS. THEREFORE, WHILE HOST COUNTRY CONTRIBUTIONS TO THE DEVELOPMENT OF CROP REPLACEMENT PROJECTS IS CERTAINLY DESIRABLE, WE WILL REVIEW RECOMMENDATIONS TO INITIATE OR CONTINUE CROP REPLACEMENT PROGRAMS IN RELATIONSHIP TO PLANNED OR ACTUAL DEMONSTRABLE IMPROVEMENTS IN

ENFORCEMENT, INTELLIGENCE, CUSTOMS AND TO OTHER REGULATORY MEASURES.

3. TREATMENT AND REHABILITATION -- STATE 254205 SET FORTH GENERAL GUIDELINES UNDER WHICH CONSIDERATION WOULD BE GIVEN TO USING CCINC FUNDS IN A LIMITED WAY TO SUPPORT FOREIGN DRUG ABUSE TREATMENT, PREVENTION AND REHABILITATION ACTIVITIES. (THIS MESSAGE IS BEING REPEATED TO NCAP POSTS NOT ON ORIGINAL DISTRIBUTION). IF THESE GUIDELINES ARE MET, CCINC FUNDS MAY BE AVAILABLE TO FINANCE SPECIFIC BILATERAL COUNTRY PROJECTS OR CENTRALLY FUNDED PROGRAMS, INCLUDING: RESEARCH GRANTS; REGIONAL AND INTERREGIONAL CONFERENCES; TRAINING; TREATMENT EQUIPMENT; LIBRARY MATERIALS; AND THE PROVISION OF EXPERTS.

VII. ROLE OF THE UNITED NATIONS FUND FOR DRUG ABUSE CONTROL (UNFDAC) AND THIRD COUNTRIES:

IN REQUESTING CCINC FUND FOR BILATERAL ASSISTANCE PROJECTS, EACH POST SHOULD CONSIDER THE MERITS OF ASSISTANCE THROUGH UNFDAC AND THIRD COUNTRIES IN THAT COUNTRY, IF ANY, AND PROVIDE RATIONALE FOR A FURTHER BILATERAL ARRANGEMENT, INCLUDING CONFIRMATION THAT APPROPRIATE CONSULTATIONS HAVE TAKEN PLACE WITH THE U.N. OR THIRD COUNTRY REPRESENTATIVES TO ASSURE NO DUPLICATION OR CONFLICT OCCURS.

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VIII. SELF-HELP INDICATORS:

WE ARE ATTEMPTING TO DEVELOP A MEANINGFUL SET OF SELF-HELP INDICATORS WHICH CAN ASSIST US IN SYSTEMATICALLY EVALUATING THE EXTENT TO WHICH NCAP GOALS ARE BEING ACHIEVED AND PINPOINT AREAS WHICH MERIT PRIORITY ATTENTION. AS MENTIONED ABOVE, THE EXTENT OF POLITICAL COMMITMENT, WHICH IS THE MOST IMPORTANT INDICATOR, OFTEN CANNOT BE MEASURED IN QUANTIFIABLE TERMS. THERE ARE, HOWEVER, A NUMBER OF DEMONSTRABLE AND QUANTIFIABLE CRITERIA WHICH COULD PARTIALLY SERVE AN EVALUATIVE FUNCTION. SPECIFICALLY, EACH NCAP SUBMISSION SHOULD PROVIDE FOLLOWING DATA:

A. IS THE COUNTRY A SIGNATORY TO SINGLE CONVENTION, THE AMENDING PROTOCOL AND THE PSYCHOTROPIC CONVENTION?

B. IS IT COOPERATING IN EXTRADITION AND EXPULSION OF DRUG TRAFFICKERS?

C. ARE ITS DRUG LAWS SIGNIFICANTLY STRICT AND ENFORCEMENT SUFFICIENTLY ACTIVE TO HAVE DETERRENT EFFECT ON POTENTIAL DRUG TRAFFICKERS?

D. DOES THE COUNTRY CONTRIBUTE TO THE U.N. FUND FOR DRUG ABUSE CONTROL, AND IF NOT, WHY NOT? IF SO, IS ITS CONTRIBUTION OF REASONABLE SIZE AND IS IT WILLING TO CONSIDER INCREASING ITS CONTRIBUTION?

E. WHAT HAVE BEEN TRENDS IN SEIZURES OF ILLICIT DRUGS AND RELATED ARRESTS AND CONVICTIONS OVER PAST FEW YEARS?

FOR ALL NARCOTICS ASSISTANCE COUNTRIES, THE FOLLOWING ADDITIONAL DATA SHOULD ALSO BE PROVIDED:

F. HAS THE GOVERNMENT ESTABLISHED SPECIALIZED NARCOTICS UNITS WITHIN ITS ENFORCEMENT AGENCIES?

G. WHAT IS THE SIZE OF THE GOVERNMENT MANPOWER COMMITTED TO NARCOTICS ENFORCEMENT AND CONTROL? HOW DOES THIS COMPARE TO PAST AND PLANNED LEVELS OF MANPOWER IN THIS UNCLASSIFIED

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AREA?

H. WHAT IS ESTIMATED LEVEL OF GOVERNMENT BUDGET ATTRIBUTED TO NARCOTICS CONTROL EFFORTS AND HOW WERE THESE ESTIMATES ARRIVED AT?

I. ASIDE FROM THE ANNUAL BUDGET ALLOCATION, WHAT DOMESTICALLY FINANCED EQUIPMENT RESOURCES ARE COMMITTED TO NARCOTICS CONTROL EFFORTS?

IF SIGNIFICANT AND POSITIVE DEVELOPMENTS RELATED TO THE ABOVE ITEMS HAVE OCCURRED BETWEEN JANUARY 1, 1975 AND JUNE 30, 1975, THEY SHOULD BE CLEARLY HIGHLIGHTED SO THAT THEY CAN BE USED IN THE SEMI-ANNUAL REPORT TO CONGRESS.

IX. FUNDING LEVELS:

FOR YOUR GUIDANCE, WE WILL PROVIDE LIST OF THE COUNTRY FUNDING LEVELS BY PROJECTS AS REQUESTED IN THE FY 76 CONGRESSIONAL PRESENTATION. THESE LEVELS WERE LARGELY DETERMINED BY LAST YEAR'S NCAP SUBMISSIONS AND SUBSEQUENT CONSULTATIONS BETWEEN THE DEPARTMENT AND INDIVIDUAL POSTS.



WHILE THESE LEVELS ARE NOT BINDING, THEY SHOULD SERVE AS  
A GENERAL GUIDE IN THE DEVELOPMENT OF THE FY 77 NCAP. FOR  
THE FY 76 OPERATIONAL YEAR, ANY INCREASES IN PROJECT LEVELS  
WILL HAVE TO BE PRESENTED TO CONGRESS BEFORE THEY CAN BE  
APPROVED BY THE DEPARTMENT. KISSINGER UNQTE KISSINGER

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